Gender-Responsive Planning and Budgeting at the National Level: The Philippine Experience

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Outline of the Presentation

I. Legal Bases in Gender-Responsive Budgeting

II. Enabling Mechanisms for Gender Mainstreaming
   A. GAD Focal Point System (GFPS)
   B. GAD Plan and Budget (GPB)

III. Major Challenges in Gender-Responsive Budgeting
Legal Bases in Gender-Responsive Budgeting
Directs government agencies to formulate a GAD plan, the cost of which shall not be less than 5% of their yearly budget.

Sec. 30. “All agencies of the government shall formulate a Gender and Development (Plan) designed to address gender issues within their concerned sectors or mandate to implement the applicable provisions under R.A No 9710 or the Magna Carta of Women, CEDAW, PPGD (1995-2025) and the Philippine Development Plan. The GAD plan shall be integrated in the regular activities of the agencies, which shall be at least five percent (5%) of their budgets.”

“The preparation and submission of the annual GAD plan and GAD AR shall subject to the guidelines.” (2017 GAA)
<table>
<thead>
<tr>
<th>Department/Agency</th>
<th>Cost Structure / Activities, Projects (1)</th>
<th>PREXC UACS (2)</th>
<th>TIER 1 (3)</th>
<th>TIER 2 (4)</th>
<th>TOTAL (5)</th>
<th>AMOUNT ALLOCATED FOR GAD (6)</th>
<th>% (7)</th>
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<tbody>
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<tr>
<td>Grand Total</td>
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<tr>
<td>% of Proposed Budget Allocated for GAD: (7)</td>
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<tr>
<td>Prepared By:</td>
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<td>Approved By:</td>
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<td>Date:</td>
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</table>

Chairperson, GAD Focal Point System
Head of Agency
DAY/MON/YEAR
All departments, including their attached agencies, offices, bureaus, SUCs, GOCCs, LGUs and other government instrumentalities shall adopt gender mainstreaming as a strategy to promote women’s human rights and eliminate gender discrimination in their systems, structures, policies, programs, processes, and procedures.
…The development of GAD programs shall proceed from a gender analysis of an agency or LGU’s policies, programs, services and the situation of its clientele…The cost of implementing the GAD programs shall be at least five percent (5%) of the agency’s or the local government unit’s total budget appropriations.
GAD Planning and Budgeting Guidelines for National Government Agencies (NGAs)

PCW-NEDA-DBM Joint Circular No. 2012-01: Guidelines for the Preparation of Annual GAD Plans and Budgets and Accomplishment Reports to Implement the Magna Carta of Women
GMMS focal persons, reviewers and endorsers must familiarize themselves with the system.

GMMS instructional materials may be accessed from:
http://www.pcw.gov.ph/gmms
Enabling Mechanisms for Gender Mainstreaming
GAD Focal Point System (GFPS)

Number of Submission of GFPS Profile Form

- Constitutional Offices, 5, 3%
- Ofc of the VP, 1, 0%
- Other Exec Offices, 12, 6%
- Judiciary, 1, 0%
- Congress, 3, 1%
- Attached, 60, 31%
- GOCCs w/ Budgetary Support, 13, 7%
- Line Agencies, 19, 10%
- Bureaus, 11, 6%
- RLAs, 71, 36%
The GAD Focal Chairperson and members profiled showed less than 2 years of membership in the GFPS in view of the change of administration in 2016.

In terms of capacity development, most GFPS members have attended GST. However, majority still need capdev on GA, application of GA tools and GPB.
Summary of GPB submissions (2012-2018)

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>No. of NGAs w/ GAA</th>
<th>No. of NGAs with GPBs</th>
</tr>
</thead>
<tbody>
<tr>
<td>2012</td>
<td>337</td>
<td>206</td>
</tr>
<tr>
<td>2013</td>
<td>336</td>
<td>208</td>
</tr>
<tr>
<td>2014</td>
<td>341</td>
<td>216</td>
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<tr>
<td>2015</td>
<td>338</td>
<td>276</td>
</tr>
<tr>
<td>2016</td>
<td>347</td>
<td>308</td>
</tr>
<tr>
<td>2017</td>
<td>351</td>
<td>256</td>
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<td>2018</td>
<td>351</td>
<td>264</td>
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</tbody>
</table>
## Compliance to the GAD Budget Policy Implementation

### GAD Budget Allocation vs Utilization

<table>
<thead>
<tr>
<th>Year</th>
<th>Annual GAA</th>
<th>GAD Allocation</th>
<th>Actual Utilization</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 2010</td>
<td>533,213,460,00</td>
<td>1,596,516,00</td>
<td>3,781,125,00</td>
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<tr>
<td>FY 2011</td>
<td>558,327,511,00</td>
<td>6,881,876,00</td>
<td>22,905,312,00</td>
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<tr>
<td>FY 2012</td>
<td>859,108,798,00</td>
<td>17,092,789,00</td>
<td>48,582,835,00</td>
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<tr>
<td>FY 2013</td>
<td>1,368,229,156,00</td>
<td>57,185,354,00</td>
<td>47,850,066,00</td>
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<tr>
<td>FY 2014</td>
<td>1,608,503,084,00</td>
<td>143,743,938,00</td>
<td>70,000,000,000</td>
</tr>
<tr>
<td>FY 2015</td>
<td>1,241,000,000,00</td>
<td>101,000,000,00</td>
<td>99,000,000,000</td>
</tr>
</tbody>
</table>

### Chart Details
- **Annual GAA**: Blue bars
- **GAD Allocation**: Red bars
- **Actual Utilization**: Green bars

### Graph
- The chart compares the annual GAA, GAD allocation, and actual utilization for the years FY 2010 to FY 2015.
Sectors with Clear GAD Implementation

Women’s Economic Empowerment
(SETUP, GREAT Women Project, Balik Pinay Balik Hanapbuhay, etc.)

Education
(Teaching Exemplars, TVET Program and STUFAP)

Health
(MNCHN, WCPUs, RH program, etc.)

GBV including VAW and Trafficking
(VAW Desk, VAW Referral System, etc.)
**Policy**
- There is a need to update existing guidelines on GPB
- Agencies need to formulate their GAD Agenda

**People**
- Limited capacity of GFPS and program implementers to conduct gender analysis to ensure that GAD Plans and Budgets address gender issues of the organization and its clients

**Enabling Mechanisms**
- Low GAD budget utilization
- GAD is not integrated in the M&E system

**PAPs**
- No gender impact assessment of GAD programs implemented conducted (GIA)
- Capacitate agencies on how to integrate GAD perspective in the major programs
Thank you!

Office of the President
PHILIPPINE COMMISSION ON WOMEN (PCW)

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