2nd National Consultation Workshop

"Stakeholder Consultations on the draft NDC 3.0 of Papua New Guinea"

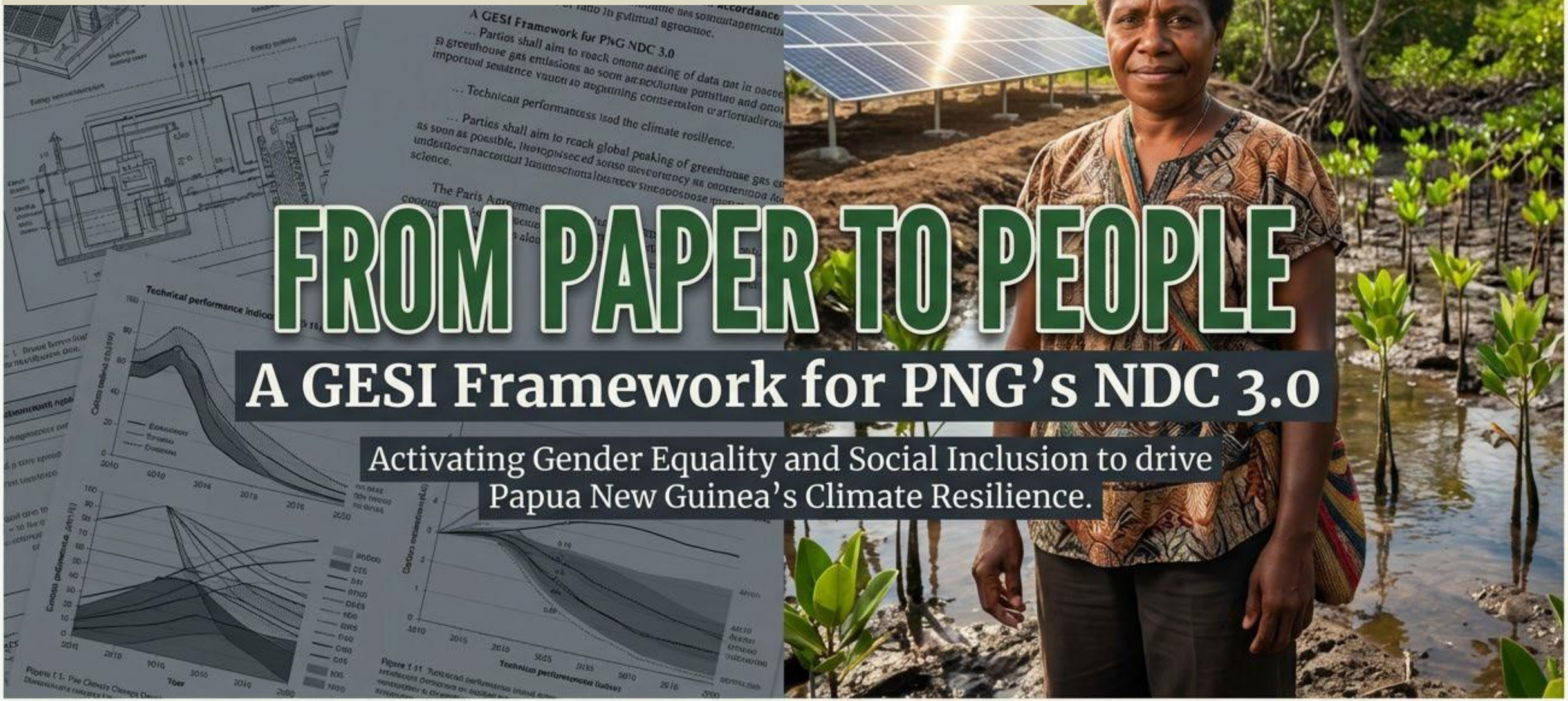
Gateway Hotel, Port Moresby

Wednesday, 11th February 2026

The specific objectives of the Presentation:

- Develop a shared understanding of purpose and process of Integrating GESI into NDC 3.0
- Clarify purpose and expectations of GESI in NDC3.0
- Strengthen coordination and ownership among Key Stakeholders
- Finally - Outline Next Steps

Papua New Guinea's Nationally Determined Contribution (NDC) 3.0 (2025-2035)



Drafted for the Climate Change Development Authority (CCDA) | Based on the January 2026 Consultant Report by Dr. Jennifer Gabriel

NotebookLM

Realising the full potential of PNG's climate commitments at international and national level requires the adoption of gender- and youth-responsive approaches that:

a) build climate resilience equally for women, men, and young people; and

b) ensure that women, men, and youth can **meaningfully contribute to, and equitably benefit** from, nationally determined mitigation and adaptation strategies.

Why is GESI important?

THE 'DOUBLE THREAT' OF RISING EMISSIONS AND SOCIAL VULNERABILITY

THE EMISSIONS CRISIS



Emissions **doubled** * (~105% increase) since 2000.

*without the LULUCF

Source - ESCAP 2025



Energy Sector drives 86% of emissions.

100% increase since 2000

We cannot bend the emissions curve without transforming the sector most people rely on.

THE SOCIAL CRISIS



- Loss of ancestral lands
- Food insecurity from crop failure
- Increased care burdens (time poverty) for women

Without targeted adaptation, climate hazards will deepen poverty cycles and widen gender inequality.

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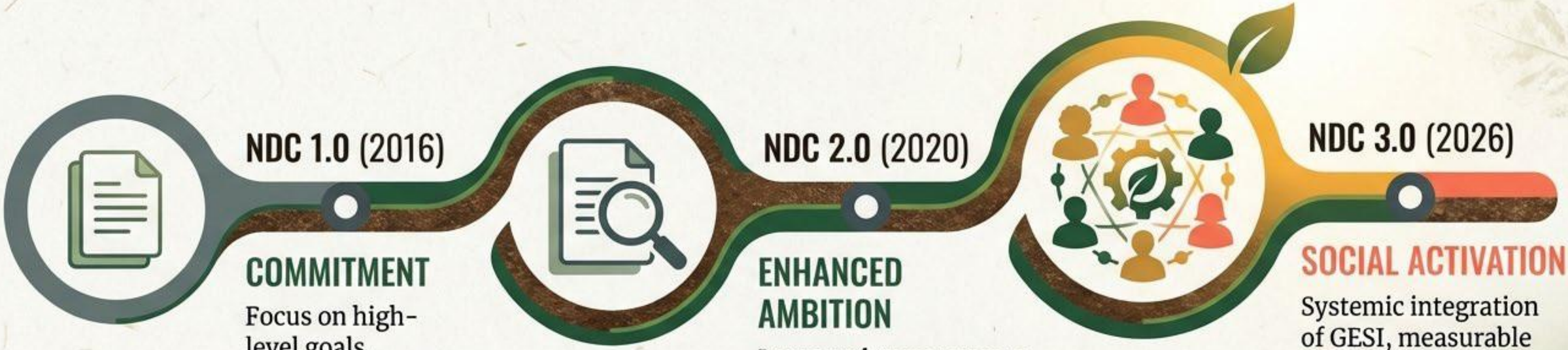
Identified NDC 2.0 gaps aligning with UNFCCC Gender Action Plan (GAP) Priority Areas.

UNFCCC GAP Priority Area	Linked NDC Gaps
Capacity-building, knowledge sharing & communication	Need targeted training for women and youth across all sectors.
Gender balance, participation & leadership	Need to strengthen representation of women and youth in climate governance and decision-making bodies.
Coherence	Need to strengthen links between national gender/youth policies and specific sectoral NDC actions.
Gender-responsive implementation & means of implementation	Climate finance, social safeguards, and project implementation not explicitly reaching or benefiting women and youth.
Monitoring & reporting	Absence of sex- and age-disaggregated data and indicators in national reports.

THE CORE SHIFT: FROM PASSIVE INTENT TO SYSTEMIC INTEGRATION



NDC 1.0 (2016)

COMMITMENT

Focus on high-level goals.

NDC 2.0 (2020)

ENHANCED AMBITION

Improved transparency but gaps in social operationalization.

NDC 3.0 (2026)

SOCIAL ACTIVATION

Systemic integration of GESI, measurable targets, and inclusive governance.

Key Insight: The success of NDC 3.0 hinges not only on technical ambition but on the full and equitable participation of the entire population. We are moving from high-level principles to concrete, measurable actions.

NotebookLM

SECTION ONE: COMMITMENTS AND POLICIES

International Commitments to GESI in Climate Action

Alignment with International Conventions

The UNFCCC Gender Action Plan and the outcomes of the Globa Stocktake **call for Parties to embed gender-responsive and socially inclusive approaches**

across mitigation, adaptation, climate finance, and implementation frameworks, including within the energy transition.

Climate actions must be inclusive, equitable, and grounded in the rights and needs of diverse groups.

GESI strengthens compliance with:

- UNFCCC Gender Action Plan
- SDG 5 (Gender Equality) and SDG 10 (Reduced Inequalities)
- Human rights–based approaches

Alignment with international climate finance and obligations

Most climate finance mechanisms now require GESI integration, including:

- Green Climate Fund (GCF)
- Adaptation Fund
- Multilateral Development Banks

Without GESI, countries risk **delayed approvals, reduced funding, or non-compliance**.

GESI and National Climate Policy Alignment

PNG's climate commitment acknowledges the inclusion of women and youth as a core cross-cutting principle.

The National Climate Compatible Development Management Policy calls for "**fair and equal participation**" in all activities as well as **gender balance in all decision-making processes.**

PNG's National Adaptation Plan (NAP) has specific references to **Gender Responsiveness (*cross-cutting Area 4*) including:**

- **Gender-responsive planning, budgeting, and implementation** processes to ensure that climate change adaptation measures address the differentiated vulnerabilities, needs, and capacities of both men and women.
- **Women's representation and participation** in national and sectoral **decision-making platforms** related to climate change adaptation are prioritized.
- **Gender-equitable access to financial resources and benefits** from climate finance.
- **Gender-responsive strategies to promote gender equality** in adaptation needs, decision-making processes, and access to resources.
- **Women recognized as agents of change in communities**, and efforts made to ensure their participation in adaptation measures.
- **Gender gap assessments** are recommended for sector-specific adaptation plans to ensure inclusivity.

In terms of **Youth Responsiveness**, the NAP includes efforts to **integrate basic concepts of climate change mitigation and adaptation** into **primary and high school curriculums** and aims to raise awareness and educate local communities about climate impacts and adaptation options.

– Short video on GESI in NAP Planning and Implementation

National Gender Equality and Women Empowerment Policy (GEWEP).

Department for Community Development & Religion (dFCDR)

The Gender Equality and Women Empowerment Policy (GEWEP)

Department for Community Development & Religion (dFCDR)

- ❑ positions **women as key agents** in climate adaptation and sustainable agriculture.
- ❑ directly supports **community-based adaptation** and inclusive climate action in the agriculture sector.
- ❑ recognises **social protection** as a climate adaptation measure within agriculture and food systems.
- ❑ promotes **inclusive approaches** that integrate women-headed households, elderly farmers, and persons with disabilities into agricultural adaptation initiatives.

Enabling pathways:

- ➢ **Strengthen institutional collaboration with dFCDR and align with the GEWAP Policy to translate gender commitments into measurable outcomes for the intended beneficiary targets.**
- ➢ **Advance gender sensitivity advocacy** through DfCDR's **National Council of Women**, as a national governance and outreach mechanism capable of reaching women's groups and networks across the country.

The National Informal Economy Policy

Department for Community D'ment & Religion (dFCDR)

The National Informal Economy Policy

Department for Community Development & Religion (dFCDR)

- ❑ promotes **nutrition-sensitive social protection** (climate adaptation strategy within agriculture and food systems).
- ❑ supports skills training for **women-led SMEs and livelihood diversification** (which directly complements climate-resilient agricultural practices).

➢ Enabling pathway: Leverage **DfCDR's SME development, financial literacy, and life-skills training programs** to increase participation of women farmers and women-led agricultural SMEs in climate-resilient agriculture initiatives.

National Youth Policy 2020-2030

National Youth Development Authority (NYDA)

The National Youth Policy 2020-2030

National Youth Development Authority (NYDA)

- ❑ National Youth Engagement Strategy 2025-2030
- ❑ National Youth Statement for NDC 3.0 (2026) endorsed by NYDA

❖ Young people are calling for their participation in:

1. **Education & Awareness**
2. **Youth Participation & Governance**
3. **Climate Finance**
4. **Policy, Law & Accountability**
5. **Green Jobs & Skills**
6. **Adaptation & Community Action**



➢ Enabling Pathway: **Strengthen institutional collaboration with NYDA to support partnerships and collaboration with youth** for greater impact across all mitigation and adaptation sectors.

SECTION TWO: DEVELOPING THE GESI FRAMEWORK FOR NDC 3.0



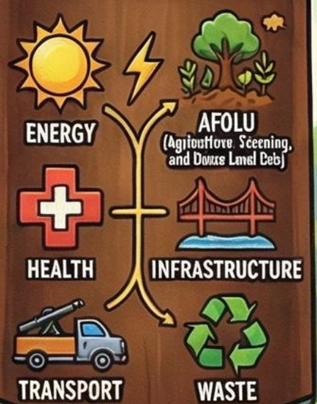
The GESI Framework

aligned with SDGs, Paris Agreement mandates, UNFCCC Gender Action Plan, and PNG development priorities.

NDC 3.0

Pillar 1

Pillar 1
SYSTEMATIC MAINSTREAMING



Pillar 2
PARTICIPATORY LEADERSHIP



TRANSITIONING FROM MERE CONSULTATION TO ENSURING PERMANENT, MEANINGFUL SEATS AT THE DECISION-MAKING TABLE FOR DIVERSE GROUPS.

Pillar 3
INCLUSIVE FINANCE



DEDICATED FUNDING WINDOWS



Pillar 4
DATA-DRIVEN ACCOUNTABILITY



SHIFTING FOCUS TO 'COUNTING PEOPLE, NOT JUST CARBON" THARUGH THE MANDATORY USE OF SEX-DISAGGREGATED DATA.

Pillar 5
INSTITUTIONALIZED CAPACITY



SUSTAINED, LONG-TERM SKILLS DEVELOPMENT AND ORGANIZATIONAL LEARNING.

Pillar 6
RESPONSIVE ANALYSIS



NATIONAL ALIGNMENT

ROOTED IN PAPUA NEW GUINEA'S DOMESTIC POLICY PRIORITIES AND LEGISLATIVE LANDSCAPE.

GLOBAL ALIGNMENT

STRICT ADHERENCE TO THE UNFCCC GENDER ACTION PLAN AND THE PARIS AGREEMENT'S ENHANCED TRANSPARENCY FRAMEWORK.

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Guiding Principles for the NDC 3.0 Framework: A Foundation for GESI

NDC 3.0 Framework

The central objective supported by the six guiding principles of the GESI Foundation.

Pillar 6 — Responsive Analysis

Mandatory Project Analysis

Requiring mandatory gender- and youth-responsive analysis during the initial design phase of every climate project.

Pillar 1 — Systematic Mainstreaming

Priority Sectors for Mainstreaming

Ensuring climate and gender integration occurs across all sectors as a core component rather than as an optional add-on.

- Energy
- AFOLU
- Health
- Infrastructure
- Transport
- Waste

Pillar 5 — Institutionalized Capacity

Sustained Skills Development

Shifting the focus from one-off workshops to long term, institutionalized training and skill-building programs.

Pillar 2 — Participatory Leadership

Permanent Seats at the Table

Moving beyond simple consultation to ensuring marginalized groups have permanent, influential roles in leadership and decision-making.

Pillar 4 — Data-Driven Accountability

Counting People, Not Just Carbon

Utilizing sex-disaggregated data to ensure accountability for how climate actions affect different demographic groups.

Pillar 3 — Inclusive Finance

Targeted Financial Windows

Establishing dedicated funding streams specifically for women and youth-led MSMEs and green jobs.

GLOBAL ALIGNMENT: Supporting International Mandates

UNFCCC Gender Action Plan:

The NDC 3.0 Framework is built to directly support and align with international gender equity mandates.

Paris Agreement's Enhanced Transparency Framework:

The framework ensures that data collection and reporting meet the high standards of transparency required by the Paris Agreement.

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Pillar 1 – Systematic GESI mainstreaming across NDC sectors

ENERGIZING INCLUSION: WOMEN & YOUTH IN THE NET-ZERO TRANSITION

E.g: Mitigation Focus: Energy

CONTEXT

Energy is the #1 emissions driver (86%). The transition must create jobs, not just reduce carbon.

KEY ACTION: POLICY & GOVERNANCE

- Implement the 'Women in Energy Policy' (PNG CORE).
- Governance: Quotas for women/youth in energy committees.

KEY ACTION: ECONOMIC EMPOWERMENT

- Case Study: Solarized Innovation Hubs in Bougainville—youth maintaining systems.
- Incentives for youth-led clean energy startups.

TARGET METRICS

- Number of women/youth trained in RE/EE.
- % of women and youth involved in energy jobs



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Pillar 2 – Participatory Leadership

FROM CONSULTATION TO LEADERSHIP

Enabling Condition: Governance



THE SHIFT

Moving from ad hoc consultation to giving women and youth real leadership in climate strategies.

greater voice

KEY ACTIONS

Formal Seats: Mandate permanent representation for GESI reps in the NDC Coordination Body.

Quotas: Mandatory gender-balance in climate committees.

Tools: 'On Equal Terms' checklist for youth engagement.

INDICATOR

Balanced representation in national and sub-national NDC governance structures.

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FINANCING INCLUSION: FUNDING THE FRONTLINES

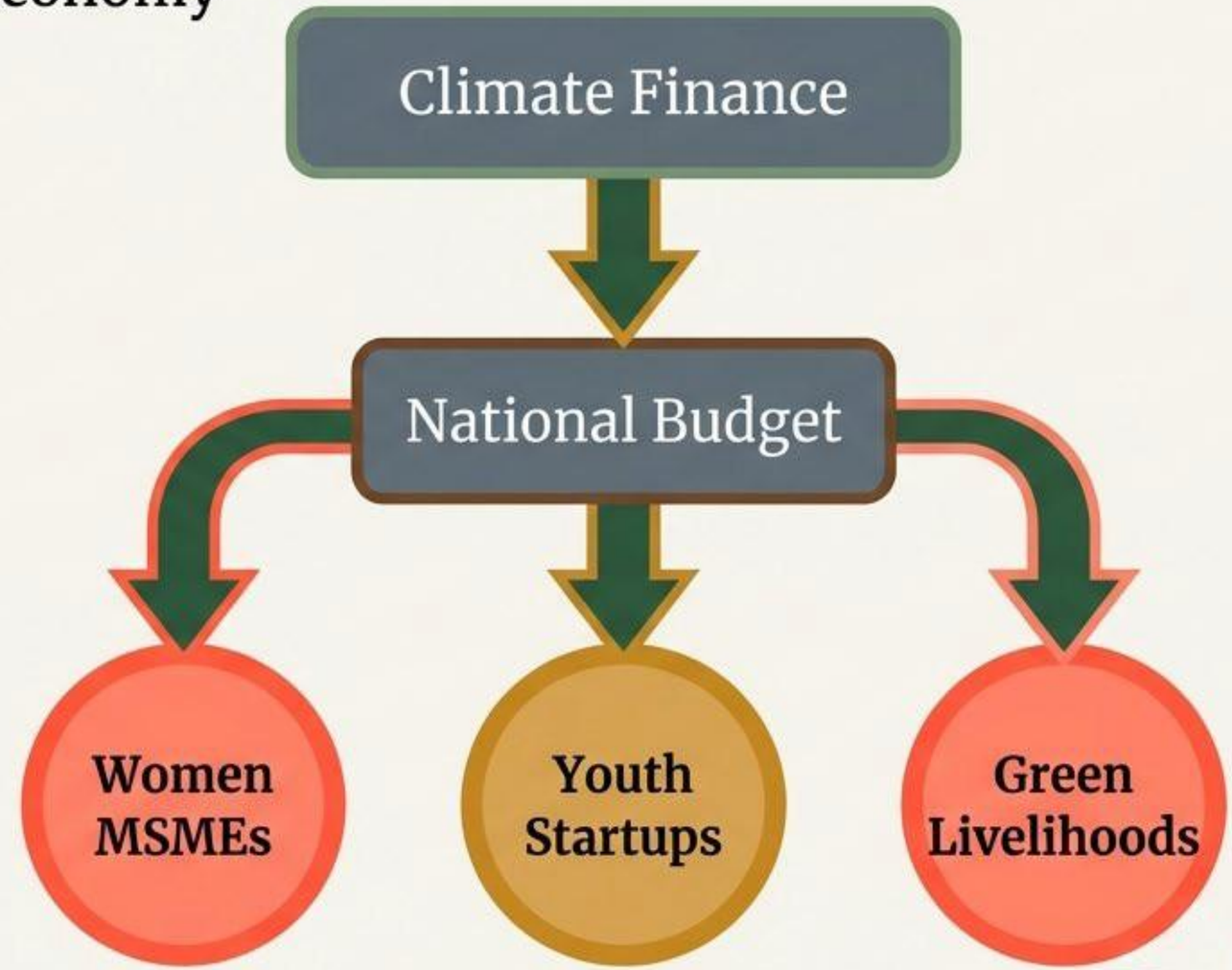
Enabling Condition: Finance & Economy

THE PROBLEM

Finance rarely reaches the micro-level where women operate.

KEY ACTIONS

- Dedicated finance windows for women/youth MSMEs.
- Green jobs and livelihood programs (Blue Carbon, Eco-tourism).
- Gender-responsive budgeting in national plans.



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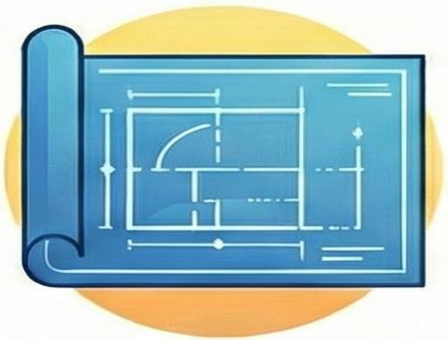
Pillar 4 – Responsive GESI Analysis

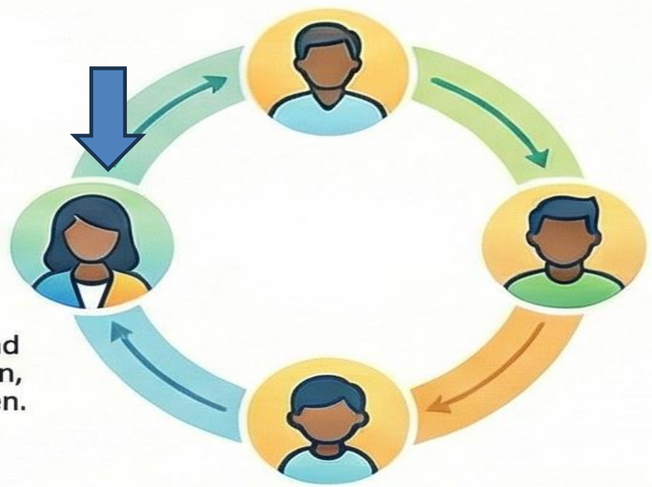
EQUITY BY DESIGN:
Gender & Youth-Responsive Climate Action

THE SCOPE OF ANALYSIS



Mandatory Design-Stage Analysis

Every climate action must undergo gender and youth evaluation during the initial design phase.



Inclusive Demographic Focus

Projects must account for the specific roles and vulnerabilities of women, men, youth, and children.

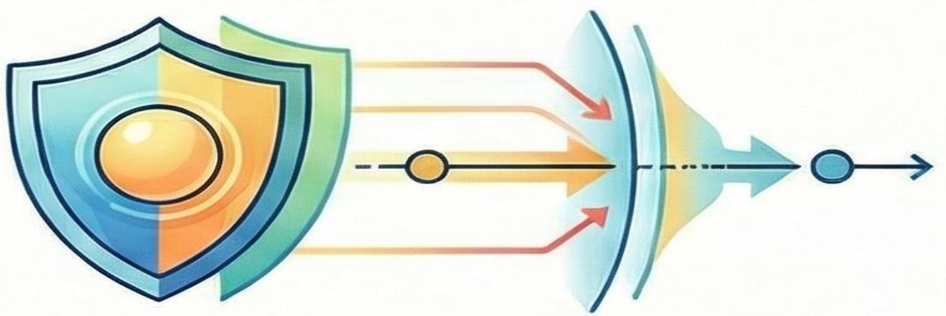
STRATEGIC OBJECTIVES

BENEFITS



Optimized Technical Systems

Tailors renewable energy, resilient infrastructure, and climate-smart agriculture to diverse community needs.



Early Risk Mitigation

Identifies and prevents potential exclusion or harm before project implementation.

Pillar 5 -Institutionalised Capacity Building

Cultivating a Generation of Green Technicians

Strategic Context

The first prong of the national approach is the systematic integration of climate change across all levels of formal education and vocational training.

Strategic Action

Integrating climate change curricula into schools and vocational training centers to build foundational human capacity.



Climate Literacy

Fostering a new generation of citizens who understand the climate crisis.



Workforce Development

Creating ‘green technicians’ capable of implementing the technical aspects of adaptation and mitigation.

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Pillar 6 – Data Driven Accountability

UNDERSTANDING OUR GESI PROGRESS

MAKING THE INVISIBLE VISIBLE: THE NEW DATA STANDARD

Enabling Condition: Data & Transparency (MRV)

KEY CONCEPT:

We cannot improve what we do not measure.

THE REQUIREMENT

- Mandatory sex- and age-disaggregated data in the Biennial Transparency Report (BTR).
- Tracking 'social outcomes' (e.g., livelihoods created), not just technical inputs.



Alignment

Fulfills the Paris Agreement's Enhanced Transparency Framework (ETF).

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SECTION 2: GESI MAINSTEAMING ACTIONS in NDC SECTORS

Empowering the Future: Social Inclusion in Climate Action

Integrating women and youth into climate strategies for a resilient, low-carbon economy.

ENERGY & CLEAN TECHNOLOGY



Technical & Vocational Upskilling

Training women and youth in renewable energy and energy efficiency technologies.

Fueling Inclusive Enterprise

Providing financial and agency support for women-led clean energy businesses.



Clean Cooking for Rural Homes

Supplying women-led rural households with biomass gasification cook stoves.

SUSTAINABLE LAND & FOOD SECURITY

Climate-Smart Agriculture Adoption

Increasing the number of women and youth farmers using resilient practices.





Inclusive Forestry Governance

Engaging marginalized groups in REDD+ governance and watershed protection.



Community-Led Adaptation Planning

Ensuring youth and women are represented in local climate resilience plans.

Responsible Entities for Energy Inclusion Goals

Responsible Entity	Core Inclusion Role
Energy Ministry / TVET	Technical training and vocational skills development.
SME Agencies / Finance	Supporting women and youth-led clean energy startups.
CCDA	Integrating gender-responsive approaches into energy projects.

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Mitigation Sector: ENERGY

Energy transition creates important opportunities for growth in economic activities and jobs for youth and women, especially in remote areas.

Indicative GESI Actions in the 'Just Energy' transition

1. **Systematic Mainstreaming**: Integrate gender equality goals directly into the National Energy Policy to ensure universal energy access is not treated as a separate social "add-on" **(Pillar 1).** **Women in Energy Policy*

2. **Participatory Leadership:** Appoint women and youth representatives to permanent, voting seats on the National Energy Committee **(*Pillar 2*).**

3. **Finance:** Establish a dedicated funding window specifically for women-led Micro, Small, and Medium Enterprises (MSMEs) in the solar home system market (***Pillar 3***).

4. **Data-Driven Accountability**: Implement a national registry that tracks household energy access using sex-disaggregated data to identify and address hidden disparities (***Pillar 4***).

5. **Institutionalized Capacity**: Partner with technical colleges for establishing a sustained certification program for youth (40% female technicians) in renewable energy (***Pillar 5***).

6. **Responsive Analysis**: Require mandatory gender-responsive analysis for all new grid expansion projects at the initial design phase to assess safety and accessibility **(*Pillar 6*)**.

Adaptation Sector:

Agriculture Forestry and Other Land Use (AFOLU)

Promoting climate-smart agriculture, restoring degraded lands and strengthening sustainable forest management supports sustainable and inclusive livelihoods

Indicative GESI Actions in the AFOLU Sector

1. **Systematic Mainstreaming:** Embed social inclusion criteria into **sustainable forest management plans**, making it a core requirement for all land-use permits (Pillar 1).

2. **Participatory Leadership:** Ensure local women's groups have **permanent seats at the table** in community forest governance and REDD+ boards (Pillar 2).

3. **Inclusive Finance:** Launch a micro-grant program focused on creating **green jobs** for youth-led startups in climate-smart agriculture (Pillar 3).

4. **Data-Driven Accountability:** Measure shifts in inclusive decision-making and resource access by utilizing sex-disaggregated data (Pillar 4).

5. **Institutionalized Capacity:** Transition to **sustained skills development** by providing technical training for women agricultural extension officers on climate-resilient crop varieties **(Pillar 5)**.

6. **Responsive Analysis:** Conduct **mandatory gender- and youth-responsive analysis** for all AFOLU initiatives to ensure gender-responsive approaches **(Pillar 6)**.

Adaptation Sector: INFRASTRUCTURE & TRANSPORT

Infrastructure and Transport sectors will transition from being "inclusion-blind" to serving as a primary vehicle for inclusive employment and responsive design in climate resilient infrastructure.

Indicative GESI Actions in Infrastructure and Transport

1. **Systematic Mainstreaming:** Update **national building codes** and urban planning guidelines to mandate social inclusion and accessibility as fundamental standards (Pillar 1).

2. **Participatory Leadership:** Establish **permanent roles for women, youth and PWDs on advisory boards** to oversee the planning and execution of large-scale climate-resilient infrastructure (Pillar 2).

3. **Inclusive Finance:** Create **dedicated windows** for women-owned SMEs to bid on green infrastructure projects (Pillar 3).

4. **Data-Driven Accountability:** Audit the usage and safety of public infrastructure by demographic group, utilizing **sex-disaggregated data** to measure the beneficiaries **(Pillar 4)**.

5. **Institutionalized Capacity:** Incorporate GESI-sensitive engineering standards into **long-term professional certification** requirements for all national engineers (Pillar 5).

6. **Responsive Analysis:** Mandate **gender-responsive Environmental and Social Impact Assessments (ESIA)** at the project design stage for all transit and bridge projects (Pillar 6).

Adaptation Sector: Health

The health sector must shift from viewing adaptation as a purely technical challenge to one that utilizes health data and community-level leadership involving women and youth engagement

Indicative GESI Actions in the Health Sector

1. **Systematic Mainstreaming:** Integrate climate-related health risks with a focus on vulnerable populations into the **National Health Strategy** (Pillar 1).

2. **Participatory Leadership:** Include representatives from marginalized groups in **permanent advisory positions** within the climate-health emergency response framework (Pillar 2).

3. **Inclusive Finance:** Direct climate finance toward creating **green jobs** for female community health workers specializing in climate-resilient nutrition and hygiene (Pillar 3).

4. **Data-Driven Accountability:** Collect and report **sex-disaggregated data** on the incidence of climate-related illnesses to target health interventions more effectively (Pillar 4).

5. **Institutionalized Capacity:** Move from short-term workshops to a **long-term curriculum** for health professionals on the intersectional health impacts of climate change (Pillar 5).

6. **Responsive Analysis:** Perform **mandatory social impact analysis** during the design phase of all new climate-resilient health infrastructure (Pillar 6).

Community level engagement for capacity building

1. Partnerships with Relevant Institutions at Community Level

Effective engagement requires mapping and working through **trusted, existing institutions** that already operate at the community level and have social legitimacy.

Actions include:

- Identify formal and informal entities that influence community decision-making and service delivery.
- Prioritizing institutions with demonstrated experience in **women's and youth participation**, climate action, or livelihood development.
- Leveraging **traditional leadership structures**, faith-based organizations, cooperatives, and savings groups where appropriate.

Community level engagement for capacity building cont.

2. Identification of Civil Society and Local Organizations

NGOs, Civil society organizations (CSOs) and community-based organizations (CBOs) with a local footprint are critical intermediaries between policy and practice.

This includes:

- NGOs, CSOs that are **embedded in communities**, with links to CBOs, particularly those led by women and youth.
- Engaging organizations with proven experience in **service delivery, advocacy, or community mobilization**.
- Supporting NGOs, CSOs to act as **implementing partners**, facilitators of consultations, and for disaggregated data collection – with channels for feedback into NDC monitoring and reporting.
- Strengthening CSO capacity in areas such as **financial management, proposals, and safeguards**, enabling them to access climate and development finance directly.

Community level engagement for capacity building cont.

3. Working with Gender Roles to Strengthen Women's Leadership

Community engagement should recognize and build upon existing gender roles while actively addressing structural barriers to women's leadership and decision-making.

Priority areas include:

- Elevating women's leadership in sectors where they already play central roles, such as water management, hygiene, sanitation, nutrition, and household energy.
- Supporting women's participation in local planning, budgeting, and resource management committees.
- Integrating gender-responsive governance frameworks, ensuring women have voice, influence, and access to information.
- Addressing time poverty, mobility constraints, and social norms through practical measures (e.g. meeting times, childcare support, safe participation spaces).

Community level engagement for capacity building cont.

4. Engaging Big Business through Corporate Social Responsibility (CSR)

Key elements include:

- **Encouraging companies to align CSR commitments with national climate targets and community-level priorities.**
- **Mobilizing CSR funding to support low-emissions technologies, clean energy access, waste reduction, and sustainable livelihoods at the local level.**
- **Public–private–community partnerships that create shared value, such as skills training for women and youth in green sectors.**
- **Establishing transparent reporting mechanisms to track emissions reductions and social co-benefits arising from CSR investments.**

CRITICAL ENABLERS– education and awareness

A Whole-of-Society Transformation

To achieve the mitigation and adaptation goals of the NDC, PNG is positioning education and capacity building as critical enablers.

Strategic Equation

INPUT



The People
(Vital Resource)

THE LENS: Gender and Social Inclusion (GESI)

MECHANISMS

Formal Education
Vocational training,
Green technicians

Awareness Movement
Traditional Knowledge
+ Modern Science

OUTPUT

Resilient 2035
A climate-literate, skilled society driving action from household to national policy.

NotebookLM

Building an Enduring National Response

By blending formal education with community awareness and applying a strict GESI lens, PNG will build the foundational human capacity required to implement the NDC effectively.

The result: A national response that is informed, inclusive, and enduring.



NotebookLM

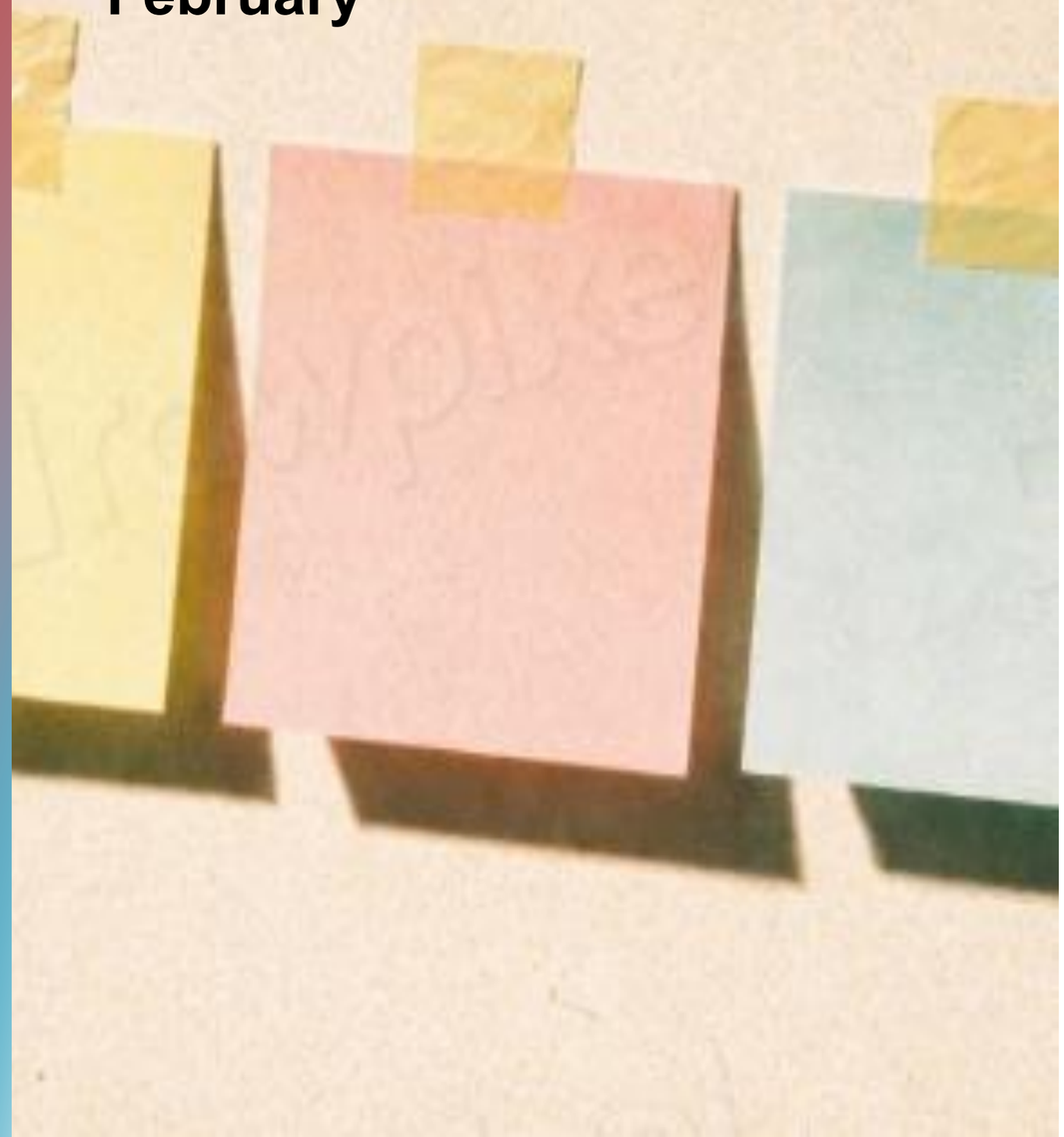
To conclude……

Integrating Gender Equality and Social Inclusion (GESI) into Papua New Guinea's NDC 3.0 is essential to ensuring that climate actions are equitable, effective, and responsive to the diverse needs of women, youth, Indigenous peoples, persons with disabilities, and other marginalized groups who experience disproportionate impacts of climate change.

Ensuring GESI-responsive approaches in the energy component of NDC 3.0—including decentralized renewable energy, clean cooking solutions, capacity building, and equitable access to climate finance—will strengthen ambition, enhance implementation, and support a just and inclusive energy transition.

The NDC revision is the primary mechanism for embedding social inclusion into PNG's climate architecture.

GESI FOCUS GROUP WORKING SESSION ON NDC 3.0 – Thursday 12th February



Strategic partnerships with key stakeholders are pivotal to delivering tangible GESI results in NDC 3.0 implementation.

Proposed topics *for* enabling partnerships

- How can government, CSOs, private sector, and development partners **coordinate GESI-climate actions** more effectively?
- What **platforms or working groups** should be established or strengthened?
- How can community-based organisations and women's groups be formally engaged in implementation and monitoring?
- What role can civil society and traditional leaders play in bridging community and policy processes?

FINAL STEPS: ESTABLISHING REALISTIC GESI TARGETS FOR KEY SECTORS

Empowering the Future: Social Inclusion in Climate Action

Integrating women and youth into climate strategies for a resilient, low-carbon economy.

ENERGY & CLEAN TECHNOLOGY





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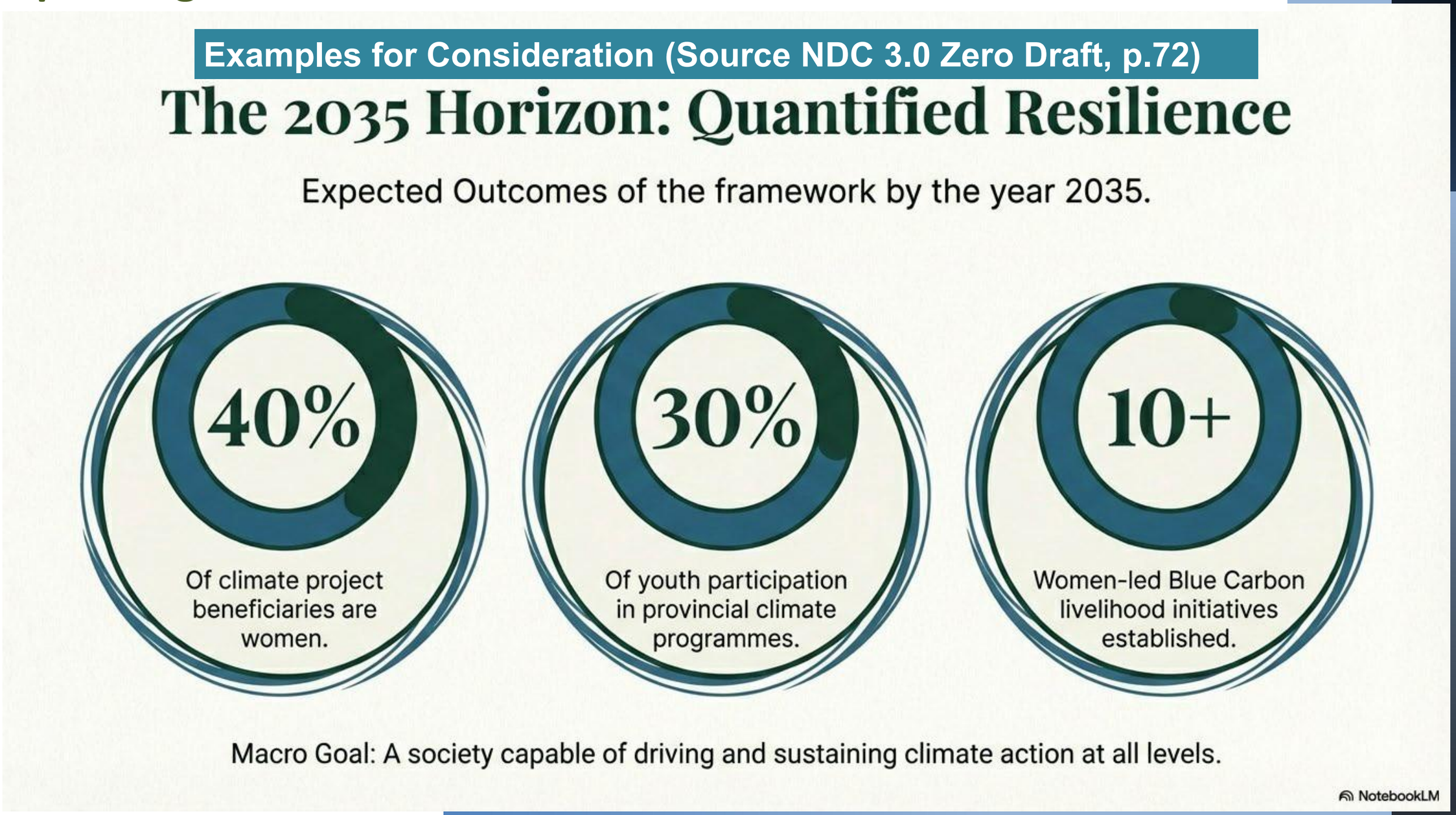
Example Targets

Examples for Consideration (Source NDC 3.0 Zero Draft, p.72)



THANK YOU!



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